



Notice of meeting of

Health Scrutiny Committee

- To: Councillors Funnell (Chair), Fraser, Kirk (Vice-Chair), Morley, Looker, Moore and Wiseman
- Date: Monday, 24 September 2007
- **Time:** 5.00 pm
- Venue: The Guildhall

AGENDA

1. Declarations of Interest (Pages 3 - 4) At this point Members are asked to declare any personal or prejudicial interests they may have in the business on this agenda. A list of general personal interests previously declared are attached.

2. Minutes

(Pages 5 - 8)

To approve and sign the minutes of the last meeting of the Committee held on 30 July 2007.

3. Public Participation

At this point in the meeting members of the public who have registered their wish to speak regarding an item on the agenda or an issue within the Committee's remit can do so. Anyone who wishes to register or requires further information is requested to contact the Democracy Officer on the contact details listed at the foot of this agenda. The deadline for registering is Friday 21 September at 5.00pm.

4. Work Planning for Health Scrutiny 2007/08 (Pages 9 - 38) This report asks members to confirm their work planning programme for the municipal year 2007/08.

5. Urgent Business

Any other business which the Chair considers urgent under the Local Government Act 1972

Democracy Officer:

Name: Jill Pickering Contact details:

- Telephone (01904) 552061
- E-mail jill.pickering@york.gov.uk

For more information about any of the following please contact the Democracy Officer responsible for servicing this meeting

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports

Contact details are set out above

About City of York Council Meetings

Would you like to speak at this meeting?

If you would, you will need to:

- register by contacting the Democracy Officer (whose name and contact details can be found on the agenda for the meeting) **no later than** 5.00 pm on the last working day before the meeting;
- ensure that what you want to say speak relates to an item of business on the agenda or an issue which the committee has power to consider (speak to the Democracy Officer for advice on this);
- find out about the rules for public speaking from the Democracy Officer.

A leaflet on public participation is available on the Council's website or from Democratic Services by telephoning York (01904) 551088

Further information about what's being discussed at this meeting

All the reports which Members will be considering are available for viewing online on the Council's website. Alternatively, copies of individual reports or the full agenda are available from Democratic Services. Contact the Democracy Officer whose name and contact details are given on the agenda for the meeting. Please note a small charge may be made for full copies of the agenda requested to cover administration costs.

Access Arrangements

We will make every effort to make the meeting accessible to you. The meeting will usually be held in a wheelchair accessible venue with an induction hearing loop. We can provide the agenda or reports in large print, electronically (computer disk or by email), in Braille or on audio tape. Some formats will take longer than others so please give as much notice as possible (at least 48 hours for Braille or audio tape).

If you have any further access requirements such as parking close-by or a sign language interpreter then please let us know. Contact the Democracy Officer whose name and contact details are given on the order of business for the meeting.

Every effort will also be made to make information available in another language, either by providing translated information or an interpreter providing sufficient advance notice is given. Telephone York (01904) 551550 for this service.

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Holding the Executive to Account

The majority of councillors are not appointed to the Executive (38 out of 47). Any 3 non-Executive councillors can 'call-in' an item of business from a published Executive (or Executive Member Advisory Panel (EMAP)) agenda. The Executive will still discuss the 'called in' business on the published date and will set out its views for consideration by a specially convened Scrutiny Management Committee (SMC). That SMC meeting will then make its recommendations to the next scheduled Executive meeting in the following week, where a final decision on the 'called-in' business will be made.

Scrutiny Committees

The purpose of all scrutiny and ad-hoc scrutiny committees appointed by the Council is to:

- Monitor the performance and effectiveness of services;
- Review existing policies and assist in the development of new ones, as necessary; and
- Monitor best value continuous service improvement plans

Who Gets Agenda and Reports for our Meetings?

- Councillors get copies of all agenda and reports for the committees to which they are appointed by the Council;
- Relevant Council Officers get copies of relevant agenda and reports for the committees which they report to;
- Public libraries get copies of **all** public agenda/reports.

Agenda Item 1

HEALTH SCRUTINY COMMITTEE

Agenda item I: Declarations of interest.

Please state any amendments you have to your declarations of interest:

Councillor Kirk – Governor of York Hospitals NHS Foundation Trust;

Councillor Fraser – Governor of York Hospitals NHS Foundation Trust and as a member of the retired section of Unison;

Councillor Wiseman - as she was to be appointed as a Governor of the York Hospitals NHS Foundation Trust.

Councillor Moore – as his wife worked in the Health Service.

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Agenda Item 2

City of York Council	Committee Minutes
MEETING	HEALTH SCRUTINY COMMITTEE
DATE	30 JULY 2007
PRESENT	COUNCILLORS FUNNELL (CHAIR), FRASER, KIRK (VICE-CHAIR), LOOKER, MOORE AND WISEMAN
IN ATTENDANCE	MARK INMAN – BICYCLE PARAMEDIC SERVICE (YORK AMBULANCE TRUST) GRAHAM PURDY – HEAD OF CORPORATE AND PUBLIC AFFAIRS NYYPCT JACK ARCHER – YORK OLDER PEOPLE'S ASSEMBLY GRAHAM TERRY – HEAD OF CORPORATE SERVICE, HOUSING AND ADULT SOCIAL SERVICES

7. DECLARATIONS OF INTEREST

The Chair invited Members to declare at this point any personal or prejudicial interests they might have in the business on the agenda. It was agreed that these standing declarations would be listed and attached to the agenda for future meetings.

Councillor Kirk declared a standing declaration as a governor of York Hospitals NHS Foundation Trust.

Councillor Fraser declared standing declaration as a governor of the York Hospitals NHS Foundation Trust.

Councillor Moore declared a standing declaration as his wife worked in the Health Service.

Councillor Wiseman declared a standing declaration as she was to be appointed as a governor of the York Hospitals NHS Foundation Trust.

8. MINUTES

RESOLVED: That the minutes of the last meeting of the Health Scrutiny Committee held on 11 June 2007 be approved and signed by the Chair as a correct record.

9. PUBLIC PARTICIPATION

It was reported that there had been no registrations to speak at the meeting under the Council's Public Participation Scheme.

10. YORKSHIRE AMBULANCE SERVICE

Members received a presentation from Mark Inman, one of the Bicycle Paramedics from the York Ambulance Service. He detailed the history of the York Ambulance Service whose aim in April 2001 had been to reach a casualty within 8 minutes and this had been met 75% of the time. He confirmed that it had however been a struggle to achieve this standard. The cycling paramedic had originally been trialled for 16 weeks with little finance or equipment to work in the city centre. Sponsorship had subsequently been received in the form of two bikes, clothing, equipment and maintenance, together with mobile phones, printing and with the help of City of York Council the service had been launched with a start date of 1 May 2001.

It had been found that the Ambulance Station on Shipton Road was not an ideal base for the service so this had now transferred to the centre of the city. He confirmed that a "Your Opinion Counts" survey of the service had been undertaken which had been handed to patients, bystanders, relatives etc which had shown over 90% satisfaction, 20% of ambulances had been stood down and on 98% of occasions the paramedic had been on the scene of a call with 8 minutes. He and his colleagues now covered areas beyond the city walls, which had included the Designer Outlet, Acomb and Haxby.

In answer to Members questions he confirmed that there were 10 trained cycling paramedics but that only one was on duty at any one time and that they provided a 7 day a week service. This was quicker, cheaper, cleaner, environmentally friendly and provided exercise for the team.

The Chair thanked him for his informative and entertaining presentation

11. WORK PLANNING FOR HEALTH SCRUTINY 2007/08

Members considered a report, which asked them to confirm their workplanning programme for the 2007/08 municipal year.

The Scrutiny Officer referred to the Regional Health Scrutiny Event to be held at the Thackray Medical Museum in Leeds on 28 September at which 4 places were available for Members and Officers. Councillors Fraser and Wiseman had confirmed their attendance and Cllr Moore had shown interest in attending.

A draft agenda was circulated for the work-planning seminar arranged for Members on 22 August, for information. The Scrutiny Officer confirmed that one of the partners; the Strategic Health Authority would also be represented on that date.

In answer to questions the Chair and Scrutiny Officer confirmed that there would be time available at the end of the planning seminar for Members independent discussion on areas they wished to scrutinise.

Members also questioned bringing forward items from the previous years work plan, which they required updates on which included, dental services in York and a review of the podiatry service.

- RESOLVED: i) That Bill Hodson, Director of Housing and Adult Social Services be invited to attend the meeting on 24 September to discuss how health scrutiny can contribute to the work of the Healthy City Board and the local area agreement.
 - ii) That the Committee is represented by up to 4 members at the Regional Health Scrutiny Event to be held on 28 September at the Thackray Medical Museum in Leeds.
 - iii) That Members note the facilitated work-planning event to be held on August 22 at Clifton Moor Church and Community Centre. This will help determine the major issues affecting all health partners and the York public and establish a prioritised work plan for this Committee for the remainder of the municipal year.
 - iv) That Members agree to hold a wider Community Engagement Day to be held in October 2007. This will enable the Committee to listen to all voluntary and community groups and consider how to incorporate their views and expertise into the planned work.
- REASON: In order to carry out their duty to promote the health needs of the people they represent.

12. YORK HOSPITALS NHS FOUNDATION TRUST GOVERNORS

Members received a presentation from Councillor Fraser on behalf of Councillor Kirk and himself as Governors of York Hospitals NHS Foundation Trust. A copy of the presentation is attached as an annex to these minutes.

The presentation covered the following points

- Foundation Trust Status
- What is an NHS Foundation Trust
- What are the potential benefits for York Hospital and the Communities it serves
- Our Vision for Services
- Proposed Governance Arrangements
- Members Trust
- Members Council
- Constituencies
- Roles of the Members Council

- Responsibilities of Governors
- Practicalities of Governorship
- Becoming a Governor
- Working with the Directors
- A Foundation Trust in York

Arising out of the presentation Members questioned whether the Committee, as part of its scrutiny topic, could keep under review ward space at York District Hospital. It was pointed out that a watching brief should also be kept on the integration of the Accident and Emergency and Out of Hours service which it was hoped would lead to cuts in waiting time.

13. YORK HOSPITALS PATIENT AND PUBLIC INVOLVEMENT FORUM

Councillor Funnell, on behalf of Councillor Wiseman and herself, gave a verbal update on a recent meeting of the York Hospitals Patient and Public Involvement Forum (PPIF).

Cllr Funnell confirmed that the meeting had been a useful lively discussion on the various services and future roles. Discussions had included maternity provision for home births for which there appeared to be insufficient midwives to cover.

Members agreed that the updates had been very useful but that short written updates would be preferable in future to keep Members informed of the various bodies work.

CLLR C FUNNELL, Chair [The meeting started at 5.00 pm and finished at 6.50 pm].



Health Scrutiny Committee

24 September 2007

Report of the Head of Civic, Democratic and Legal Services

Work planning for Health Scrutiny 2007/8

Summary

1. This report is to ask members to confirm their work planning programme for the municipal year 2007/8.

Background

- 2. On 22 August 2007 members took part in a work-planning seminar in order to consider their priorities for scrutiny work over the forthcoming year.
- 3. Karl Milner and Alex Morton-Roberts of NHS Yorkshire and the Humber, John Brown and Rachel Johns of North Yorkshire and York Primary Care Trust, Mike Proctor and Jim Easton of York Hospitals NHS Foundation Trust all presented their priorities and plans to members. Bill Hodson, Director of Housing and Adult Social Services at CYC also discussed his vision for social care provision for elderly people and those with long term care needs.
- 4. Copies of all their presentations can be found at Annexes A D.
- 5. Yorkshire Ambulance Service were unable to send a representative because of illness and holidays amongst their staff. Pete Summerfield of YAS has agreed to attend this meeting to update members on their current work.
- 6. Geoff Ainsley and Peter Marshall of Bradford Metropolitan Council, who are working on the Yorkshire and Humber Local Government and Health Project, facilitated the meeting. The project is part of a national capacity building programme funded by central government and the Department of Health. Geoff Ainsley's report at Annex F is to follow.
- 7. Patient and Public Involvement Forums and representatives of the Older People's Assembly, the Council for Voluntary Service and the Independent Complaints Advocacy Service also attended and took part

in the facilitated discussions.

- 8. Bill Hodson is scheduled to further address this meeting regarding the contribution of Scrutiny to the work of the Healthy City Board and the local area agreement.
- 9. Three members of this committee plus the Scrutiny Officer will by then have attended the "Big Regional Health Scrutiny Event" on 28 September at the Thackray Medical Museum in Leeds.
- 10. Members are holding a Community Engagement day on 18 October 2007. At this event voluntary and community organisations will be able to comment on and add their suggestions to the work plans that members are currently deciding on. Members will then decide which of these suggestions they will be able to add to their programme of work.
- 11. The chairman of this committee will attend Scrutiny Management Committee on 22 October to update its members on The Health Scrutiny work programme.

Consultation

- 12. The scrutiny officer has been in regular contact with officers of the leading Health Service organisations and officers from Adult Social Services in connection with their contributions to the Committee's work.
- 13. The chairman of this committee has had meetings with the Chief Executive of North Yorkshire and York PCT, representatives of Yorkshire Ambulance Service and the Deputy Director of Public Health. She has also attended a regional event about the LINks project and met with the Regional Director of the Commission for Patient and Public Involvement in Health.

Options

14. Members may decide or not to support some or all of the suggestions for future health scrutiny activities summarised at Annex E. The aim of these is to establish a clear work programme and direction for the Committee during the current municipal year, and to learn more about the 'health agenda' through regional networking.

Analysis

15. Health scrutiny, from when it was established in 2003, was intended to make an important contribution to the health and well-being of local people. Its main focus is to find ways to improve health and in particular the reduction of health inequalities. These themes are increasingly important in the development of community strategies and local area agreements, and the Local Government and Public Involvement in Health Bill, which is now progressing through

parliament, will emphasise and strengthen the role of scrutiny in this respect.

16. However, there has been a feeling in the region generally that health scrutiny has been a bit too reactive, and concentrated too much on individual services, or service providers, and not enough on general health issues, and on what can be done to improve the health of local people. The evidence is that scrutiny can play an important role in doing that, if it takes a whole systems approach to health issues based on the experiences of the individual, and communities. It will have the biggest impact if it plans its work to concentrate on areas where there is evidence that local people, or specific local groups or communities, have particular health concerns, or where local health outcomes are not doing well.

Eligibility Criteria for Health Scrutiny Topics

- 17. Proposed projects to scrutinise City of York Council services are expected to meet certain eligibility criteria before the review can take place. Some of the eligibility criteria would not be relevant to reviews of health provision, but it is suggested that proposed Health Scrutiny projects normally fit at least two of the following eligibility criteria. Subjects which can be proved to be of very high public or patient interest could be accepted solely on the grounds of point a:
 - a. Public or patient interest after considering the evidence that this is the case.
 - b. An issue of common concern shared with health services and other local partners.
 - c. Evidence of significant variations of service between different parts of York or groups of service users. Scrutiny could help to "narrow the gap" and reduce inequalities in provision or outcomes.
 - d. It is important in relation to Council Corporate Priorities, the Community Strategy or the health improvement aspect of the Local Area Agreement.
 - e. It is a cross-cutting issue involving services within the Council and across other partners and/or providers.
- 18. Reasons not to carry out a particular Scrutiny review might be:
 - a. Could there be a more appropriate method than Scrutiny of dealing with this issue, or is it being tackled by another means?
 - b. Is the situation unclear because of forthcoming legislation or changes already underway?

c. Are there unacceptable resource implications in choosing this topic?

Corporate Priorities

19. Relevant to Corporate Priority 7 – Improve the health and lifestyles of the people who live in York, in particular among groups whose levels of health are the poorest.

Implications

20. There are no known financial, HR, Equalities, Legal, Crime and Disorder, IT or other implications at this stage.

Risk Management

21.In compliance with the Councils risk management strategy, there are no known direct risks associated with the recommendations of this report.

Recommendations

- 21. Members are asked to agree the eligibility criteria for Health Scrutiny projects as detailed in paragraphs 16 and 17 above.
- 22. Members are asked to consider which of the proposals for health scrutiny work attached at Annex E, they would support for future development having regard to the criteria suggested above.

Reason: In order to carry out their duty to promote the health needs of the people they represent.

Contact details:

Author: Barbara Boyce Scrutiny Officer	Chief Officer Res Colin Langley Acting Head of Ci	•	•
01904 551714 barbara.boyce@york.gov.uk	Services Report Approved	✓ Date	12 September 2007
Specialist Implications Officer(s)	None		
Wards Affected:			AII 🗸

For further information please contact the author of the report

Annexes

- A Adult Social Services and Health presentation by Bill Hodson
- B Why the NHS can't Stay the Same? by NHS Yorkshire and Humber
- C North Yorkshire and York PCT presentation
- D York Hospitals Foundation Trust presentation Your Hospital: The Year Ahead
- E Proposals for Health Scrutiny Work programme for 2007/8
- F Report from Geoff Ainsley (facilitator), Bradford Metropolitan Council (to follow)

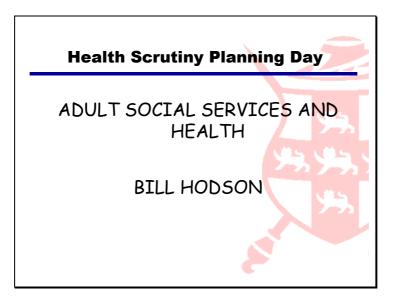
Background Papers

None

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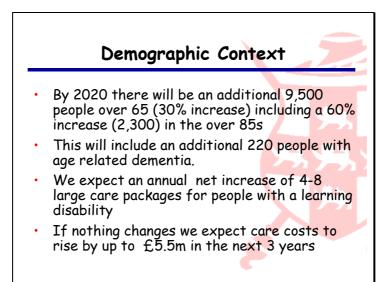
Adult Social Services and Health Presentation

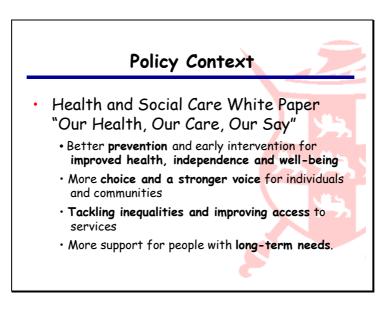
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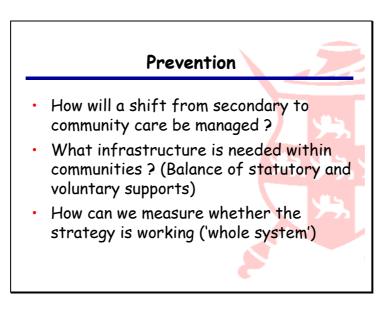




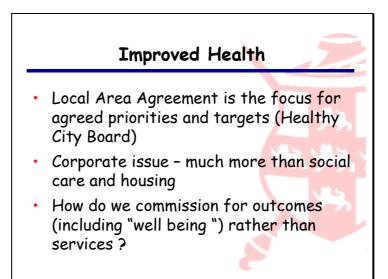


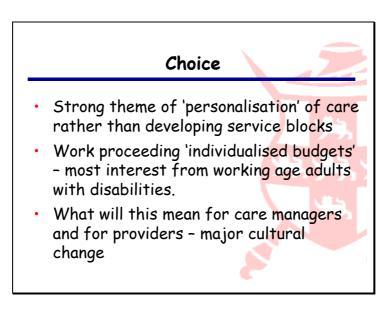














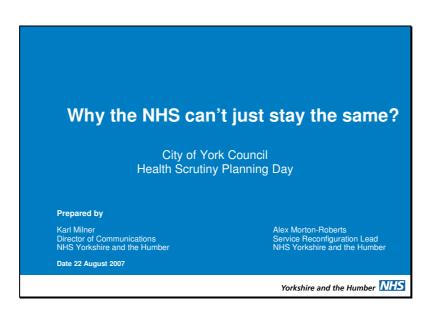
Long term Planning & Commissioning

- Long Term Commissioning Strategy for older people launched this year
- Commissioning strategy for learning disabilities well underway
- Needs to be done jointly between the council and NHS partners

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NHS Yorkshire and Humber Presentation

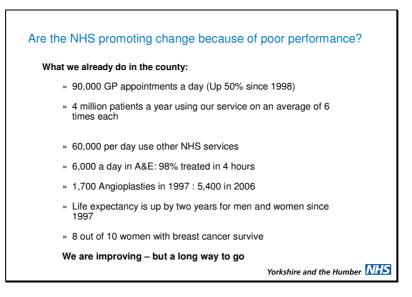
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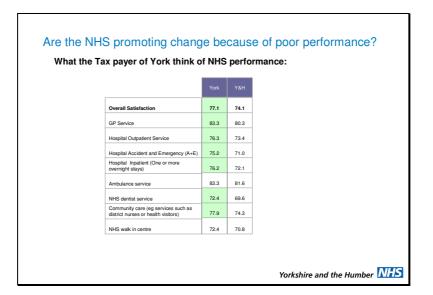
Why do we need an SHA?
NHS mission to provide:
"Better health and healthcare at better value to 100% of the people, 100% of the time."
"The power relationship between user and provider is so stacked against the patient that the system needs active management to ensure patients interests and protected and promoted".
David Nicholson, Chief Executive of the NHS, Annual report 2007
Yorkshire and the Humber MHS

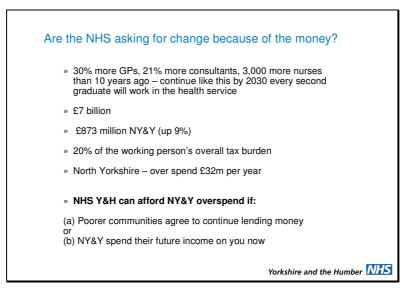


SHA objectives for the region is to ensure:
» 100% access to services across the region.
» there is choice available to everyone
» the quality of the healthcare offering is appropriate
» the promotion of competition and co-operation in local health economies
» Improve local services in the interests of patients and citizen
» To promote and protect the NHS brand
We do that by performance managing 14 PCTs on 3 questions:
 Have they done what they said they would do? Have they met the needs of the local public? Are they being ambitious enough?
We do all that on behalf of the NHS board and the Secretary of State for the 5 million tax payers of Yorkshire and the Humber
Yorkshire and the Humber

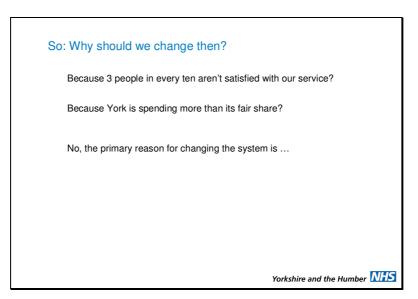






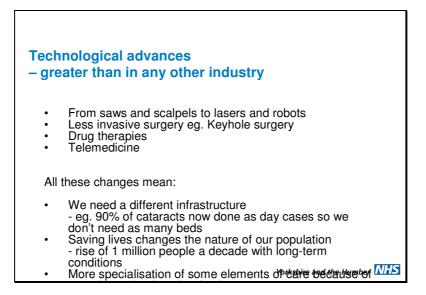


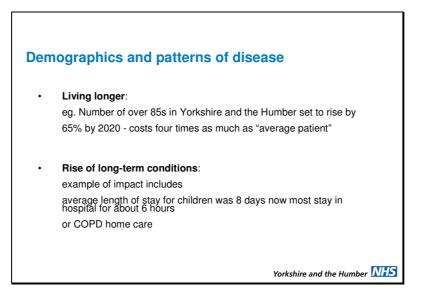


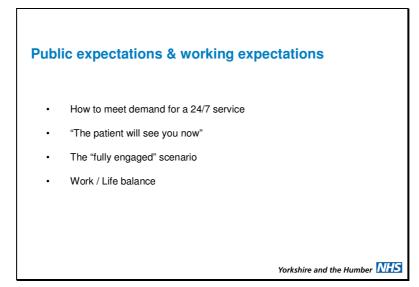




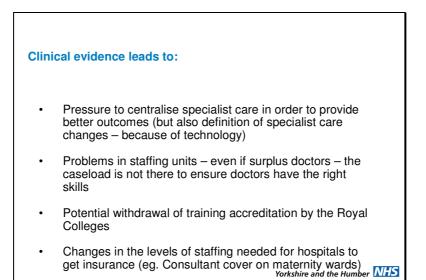


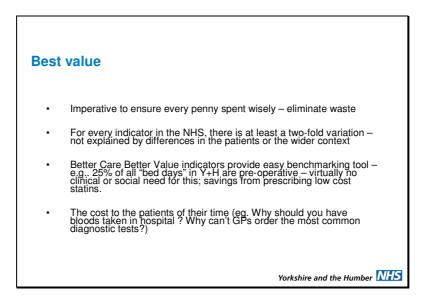




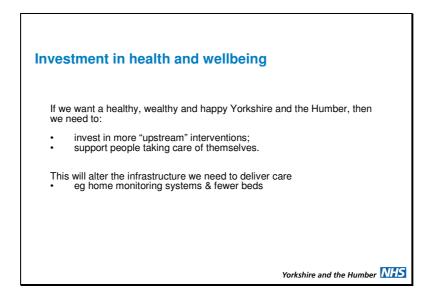


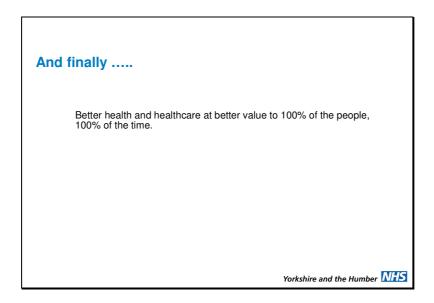
Evide	ence of what works (quality and safety)
•	Evidence of links between volume and outcome - Diagnosis of appendicitis is twice as good in hospitals with larger caseloads; - Bristol Inquiry into paediatric surgery; - improving outcomes for people with cancer
•	Evidence / requirement for doctors to work fewer hours - implementation of the European Working Time Directive
•	Evidence of the role of the consultant - Consultant presence linked to reduction in foetal distress Yorkshire and the Humber









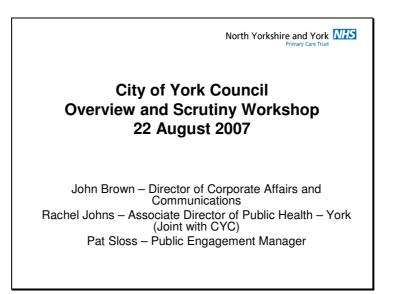


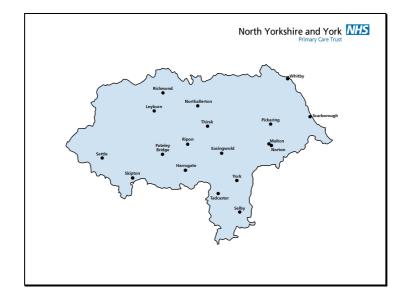
Annex C

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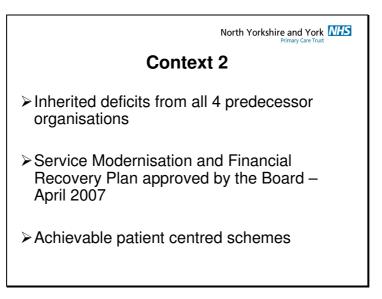
North Yorkshire and York PCT Presentation

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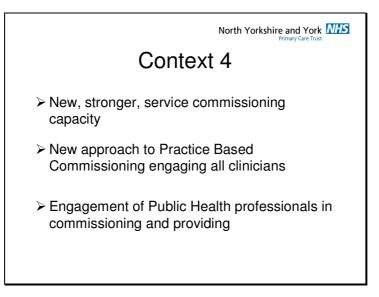


North Yorkshire and York
Context 1
 Geographically the largest PCT in England – 3200 square miles
Population of 765,000
Budget of £1000m
Employs 5000 staff in commissioning and provider functions including a significant mental health service
 Corporate Headquarters based in Harrogate, Provider HQ in York; bases also in Thirsk and Malton

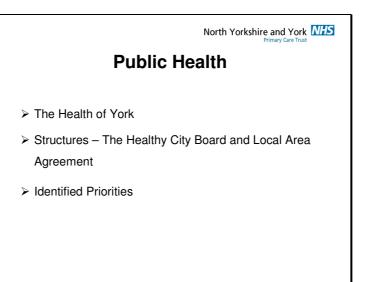


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	North Yorkshire and York Primary Care Trust
A	Ensuring high quality, sustainable, safe services are commissioned from a range of providers (inc.York Hospitals Foundation Trust, South Tees, Harrogate Foundation Trust, Scarborough Hospital)
۶	Securing efficient use of resources
•	Working with partners including Local Authorities, Voluntary Sector, Local Strategic Partnerships, Patient Representatives and Local Involvement Networks when established



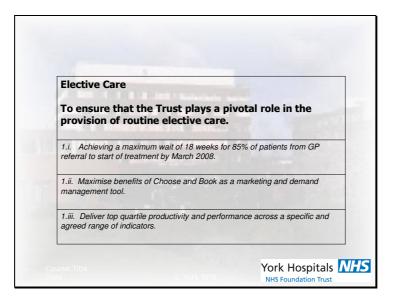




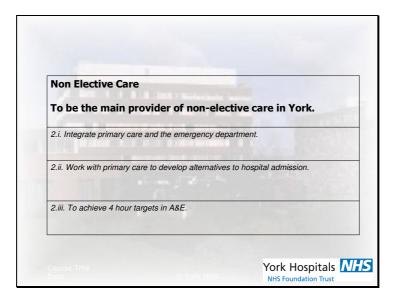
York Hospitals Foundation Trust Presentation

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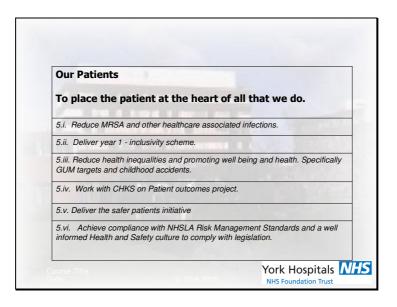




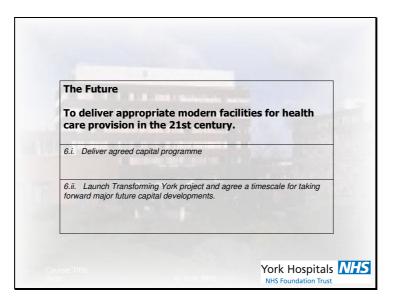
To be the provider of secondary population of 500,000 in North	
3.i. Review all secondary care plus services PCT North Yorkshire service review.	across Alliance in the context of a
3.ii. Implement development plans for ENT, GI and Vascular.	Oncology, Cardiology, Urology, Upp











The Workforce	
To ensure that the Trust has a skilled workforce.	l flexible, valued and
7.i. Manage the capacity reduction process with se and staff side Support.	ensitive and timely HR intervention
7.ii. As an FT, implement development strategy for	staff, members and governors.
I BRIDAN BURN TO AND AND A	
7.iii. Prepare for the implementation of electronic s	taff record.
7.iv. Review the management of the Trusts tempor	rary workforce.
7.iii. Prepare for the implementation of electronic s 7.iv. Review the management of the Trusts tempor 7.v. Effectively manage the changes in doctors hou 7.vi. Complete all aspects of the Agenda for Chang issues.	rary workforce. urs and training.

Proposals for work programme of Health Scrutiny Committee September 2007

Ongoing Responsibilities

Contributing to "Annual Health Check" – assessment process for NHS Trusts. January – April 2008.

Working with the CYC officers responsible for setting up the host organisation for the new Local Involvement Network (LINk). Once the LINk is in place to work in partnership with its members. Ongoing.

Updates on key issues for the Council and Health Trusts.

Opportunities to listen to patients' and community organisations.

Responding to consultations and substantial variations.

Identifying and fulfilling members' training needs regarding Health Scrutiny

Opportunities to improve Scrutiny process and methods of working together.

Possible Proposals for Scrutiny Activities

Access to Out-of-Hours services

Access to Dental services

Impact of an increasing ageing population, including those with dementia.

Care of people with long-term medical conditions

Alternatives to hospital in-patient treatment

The work of NYYPCT's Exception Panel

Partnerships and relationships between local government and health service organisations

Protocols for working together with health trusts and other partners

Possible channels for Scrutiny Reviews

- Formal Scrutiny review with final report to Council (Executive or other appropriate body). Topics will be related to council services affecting health and well-being of York residents.
- Formal Scrutiny review with final report to Council and other external organisations/providers. These are likely to be cross-

cutting with the Council and other providers, for example NHS trusts and the third sector. Emphasis would be on sharing evidence and seeking realistic – possibly joint - solutions.

• NHS service review. Topics likely to be a health service being provided. NHS Trusts may be called to give evidence. Results will be reported back to the trust concerned and the relevant patients' organisation(s).

In addition, there will be a need for learning activities/group work/relationship building/presentations/exercises done by one or more members of the Committee not resulting in a formal report. This may involve other partners, especially when developing understanding of the rules, culture and environment affecting each others' organisations.

Methods of Conducting Scrutiny Investigations/Reviews

Asking questions of Health service organisations. Engaging with communities and third sector organisations. Desk research on health-related issues. Visiting local health facilities. Engaging with health professionals and non-executive directors of health trusts Working with patients' organisations. Joint activities with other local authorities. Working with "hard to reach" groups. Following "patient journey" in a particular care pathway.

Remit for Reviews

A remit outlining the objectives, scope, officer and partner involvement, constraints and resource needs will be agreed for each formal review. Additional non-voting members may be co-opted to the Committee for particular reviews.